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ACTION: POL-7 CONFIDENTIAL ISLAMABAD CENS  
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R 150712Z AUG 73 ( ) DOWNGRADETS to ( ) Sop ( ) C, OADR  
FM AMEMBASSY ISLAMABAD  
TO FROSTATE WASHDC, DAOCC KABUL LONDON NEW DELHI AND TEHRAN  
BT  
C O N F I D E N T I A L ISLAMABAD 6543

*all  
conf file*

SENATOR PERCY REQUESTS COPIES BE PASSED TO DR. KISSINGER  
AND TO SCOTT COHEN, SENATOR'S OFFICE

E.O. 11652: GDS  
TAGS: PRCR, PFOR, IN, UR, IN, EO, US, AF  
SUBJ: CONVERSATION BETWEEN SEN PERCY AND PRES BHUTTO

SUMMARY: SENATOR PERCY EXPRESSED SYMPATHY FOR PAK  
DESIRE SEE POWS RETURNED PROMPTLY BY INDIA. BHUTTO  
SAID THIS WAS PAKISTAN'S HIGHEST PRIORITY. RETURN OF  
ALL POWS WOULD ALSO PAVE WAY FOR NORMALIZATION OF RELA-  
TIONS WITH BANGLADESH. BHUTTO SAID HE WAS READY TO DIS-  
CUSS RHETORIC ON ONE PROBLEM UNTIL WITH DAUW IF LATTER  
WISHES. FOR PAKISTAN COULD NOT STAND FOR AFGHANISTAN'S  
ACTIVE SUPPORT OF DISSENT ELEMENTS WITHIN PAKISTAN. HE  
NOTED DAUW COULD CONCENTRATE ON HIS OWN DOMESTIC PROBLEMS.  
BHUTTO EXPRESSED DEEP APPRECIATION FOR VERY CLOSE RELATIONS  
WITH IRAN. ALTHOUGH HE WAS SENSITIVE TO STATEMENTS  
BY SHAH WHICH COULD BE INTERPRETED AS REFLECTING  
LATTER'S BELIEF THAT PAKISTAN WAS UNDER IRANIAN PRO-  
TECTIVE UMBRELLA. PERCY SUGGESTED THAT BHUTTO MENTION  
POSITIVE ECONOMIC ACCOMPLISHMENTS AND INTENTIONS,  
INCLUDING DESIRE FOR COOPERATION WITH US ON NARCOTICS  
CONTROL, WHEN HE COMES TO WASHINGTON NEXT MONTH. END SUMMARY

1. SENATOR PERCY MET FOR ALMOST ONE-HOUR WITH PRES BHUTTO  
EVENING AUGUST 13, ONLY SEVERAL HOURS  
BEFORE BHUTTO RELINQUISHED PRESIDENCY  
AND WAS SWORN IN AS PRIME MINISTER. BEGUM BHUTTO, MRS. PERCY  
AND SEVERAL OTHER FAMILY MEMBERS OF PERCY PARTY WERE ALSO PRE-  
SENT, AS WAS CHARGE.

2. POWS. PERCY NOTED THAT HE HAD JUST COME FROM MEET-  
ING WITH WIVES, MOTHERS AND SISTERS OF PAK POWS. IT WAS  
THIRD TIME HE HAD MET WITH SUCH GROUP. HE WAS HOPEFUL  
THERE WOULD BE EARLY PROGRESS TOWARD RELEASE OF POWS.  
HE WOULD BE DISCUSSING SUBJECT IN HIS COMING VISIT  
TO INDIA. HE HAD RECENTLY TOLD INDIAN AME IN WASHINGTON  
THAT TIME HAD COME TO STOP HOLDING POWS AS HOSTAGES.

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BRUTTO THANNED PERCY AND SAID RELEASE OF POWS WAS PAKISTAN'S HIGHEST PRIORITY.

3. AFGHANISTAN. PERCY SAID HE HAD MET FOR ONE AND ONE-HALF HOURS WITH DAUD SEVERAL DAYS EARLIER. WHEN ASKED FOR CLARIFICATION OF HIS PUBLIC COMMENT RE PUNJTOGHISTAN, DAUD HAD BEEN FRANK. THERE CLEARLY WAS DIFFERENCE OF OPINION. PERCY SAID HIS OWN INTENTION IN RAISING SUBJECT WITH DAUD WAS TO EMPHASIZE THE NEED FOR PEACEFUL HANDLING AND AVOIDANCE OF BOMBY PLAY. DAUD OBVIOUSLY IS DISTURBED OVER PUNJTOGHISTAN ISSUE BUT HE HAD REITERATED TO PERCY HIS DESIRE FOR POLITICAL RATHER THAN VIOLENT SOLUTION. BRUTTO, IN APPARENT REFERENCE TO SOVIETS, SAID THERE WAS NO REAL PROBLEM IF IT WAS ONLY BETWEEN AFGHANISTAN AND PUNJTOGH. FIGHTING GOING ON IN PAKISTAN AND EVEN REFUSION TO DISCLOSE INFO WITH GOV, BUT HE DID NOT TAKE THAT LINE. IF GOV SAID THERE WAS A PROBLEM, BRUTTO SAID ONE COULD LET'S DISCUSS IT FIRST BUT IF THEY WANTED MORE, IN THAT POTENTIALLY SUPPORT DISCORDANT ELEMENTS IN PAKISTAN. THERE'S ANOTHER PROBLEM FOR WILL ATTRACT PEOPLE IN PAKISTAN IF IT WOULD GET MONEY AND MATERIAL FOR THEM. BUT THIS REALLY IN PAKISTAN BRUTTO WENT ON TO SAY THERE IS NO REAL FEELING FOR A PUNJTOGHISTAN. BRUTTO SAID HE THOUGHT DAUD HAD ENOUGH PROBLEMS ON HIS PLATE, AND THE PLATE WOULD GROW LARGER. HE NOTED DAUD WOULD CONCENTRATE ON HIS DOMESTIC PROBLEMS AND NOT SEEM TO DIVERT ATTENTION TO EXTERNAL ISSUES. HE FOR GOV, IT WOULD DO NOTHING TO PRODUCE AFGHANISTAN OR TO ROCK THE BOAT. PERCY SAID HE HAD HIMSELF ENCOURAGED DAUD TO FOCUS HIS ATTENTION ON PROBLEMS OF AFGHANISTAN'S INTERNAL DEVELOPMENT. AS FOOTNOTE, PERCY REMARKED HE HAD BEEN INTERESTED IN DETERMINING WHETHER THERE HAD BEEN SOVIET ROLE IN RECENT COUP, BUT DURING HIS RECENT VISIT TO AFGHANISTAN HE HAD FOUND NO EVIDENCE OF SUCH ROLE.

*Letter 9, Brutto, have been doing very*

4. IRAN. PERCY EXPRESSED ADMIRATION AND SUPPORT FOR IRAN AND SHAH'S EFFORTS TO BUILD UP HIS COUNTRY'S STRENGTH. BRUTTO SAID GOV HAD FRIENDLIEST RELATIONS WITH IRAN. THERE WAS NO SECRET AGREEMENT OR SEPARATE ALLIANCE BUT THE TWO ENJOYED CLOSEST COLLABORATION. RESPONDING TO QUESTION BY PERCY, BRUTTO SAID HE DID WANT TO BE FRANK AND THAT PAKISTAN PEOPLE FOUND IT HARD TO BELIEVE THEY HAD COME UNDER PROTECTION OF THE SHAH. PERCY SAID SHAH SPEAKS OUT IN THE NEWS. AS TO SOME COOPERATION RECENTLY, IT CAUSES GOV SOME PROBLEMS. ALTHOUGH SHAH'S VERY FRIENDLY INTENT IS WELL UNDERSTOOD. HOWEVER, PAKISTAN PLACES VERY

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HIGH VALUE ON COLLABORATION WITH IRAN, ITS SECURITY AND INTEGRITY DO NOT REALLY DEPEND ON IRAN. PERCY SAID HE UNDERSTOOD BHUTTO'S POINTS. IN PRIVATE CONVERSATIONS IN WHICH PERCY HAD PARTICIPATED, SHAH HAD INDICATED VERY HIGH REGARD FOR BHUTTO AND HIS ACCOMPLISHMENTS. PERCY SAID HE WOULD SEE WHAT COULD BE DONE (WITHOUT ANY REFERENCE TO THIS PRESENT CONVERSATION) TO GET ACROSS NOT ONLY BHUTTO'S HIGH REGARD FOR SHAH BUT ALSO SENSITIVITY OF PUBLIC STATEMENTS BY SHAH WHICH TENDED TO EMBARRASS PAKS.

5. INDIA AND BANGLADESH. PERCY EXPRESSED STRONG SUPPORT FOR BHUTTO'S EFFORT TO ARRIVE AT GENERAL PEACEFUL SETTLEMENT WITH INDIA. BHUTTO SAID SOME TENTATIVE PROGRESS HAD RECENTLY BEEN MADE BUT HE HAD TRIED TO MAKE IT CLEAR TO INDIANS THAT GOP COULD NOT AGREE TO POW TRIALS BY EDG WHICH WOULD UPSET EVERYTHING. TRIALS WOULD BE TERRIBLY RESENTED BY PAK MILITARY. ASKED WHERE HE STOOD AT THIS MOMENT ON RECOGNITION OF BANGLADESH, BHUTTO RECALLED HIS UNILATERAL RELEASE OF MUJIB EARLY IN 1972 AND HIS UNMET HOPES FOR RECIPROCITY BY DACCAs. HE WAS PREPARED TO SENT THE BENGALIS BACK, AND HIS ONLY REMAINING WEAPON WAS RECOGNITION. BHUTTO WOULD LIKE TO CLEAR DECKS AND REMOVE BASIS FOR CONTINUED ACRIMONY BETWEEN PAKISTAN AND BANGLADESH. HE HAD RECENTLY GONE TO NATIONAL ASSEMBLY ON THIS ISSUE. IF ALL POWS CAME BACK, CONSIDERABLE PROGRESS COULD BE MADE.

6. PAKISTAN'S POLITICAL PROGRESS. PERCY SAID HE WANTED PAY TRIBUTE TO WHAT HAD BEEN ACCOMPLISHED IN PAKISTAN UNDER BHUTTO'S LEADERSHIP. REVERSING AN UNFORTUNATELY COMMON COURSE IN OTHER AREAS, PAKISTAN HAD BEEN MOVING TOWARD A REAL PARTICIPATORY DEMOCRATIC SYSTEM. PERCY SAID THIS DESERVED MUCH MORE PUBLICITY THAN IT HAD BEEN GETTING, AND HW WOULD TRY TO GET THE WORD ACROSS.

7. NARCOTICS. PERCY SAID PRES NIXON AND USC WERE LOOKING FORWARD TO BHUTTO VISIT TO WASHINGTON NEXT MONTH. THERE HAD BEEN DEEP REGRET OVER NEED TO POSTPONE JULY VISIT BECAUSE OF PRESIDENT'S ILLNESS. PERCY SUGGESTED THAT BHUTTO CONSIDER BEGINNING HIS SESSION WITH SFRC WITH COMMENTS ON ACCOMPLISHMENTS AND POSITIVE INTENTIONS IN SUCH FIELDS AS: TRAINING FOR SUFFICIENCY; OTHER PHASES OF ECONOMIC DEVELOPMENT, AND NARCOTICS CONTROL. THAT WOULD HELP PROVIDE MORE SYMPATHETIC UNDERSTANDING OF OTHER PROBLEMS WHICH BHUTTO WISHED TO DISCUSS. PERCY EMPHASIZED DEEP

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CONCERN OF PRESIDENT NIXON AND CONGRESS REGARDING NARCOTICS  
ABUSE. HE KNEW THAT US AND PAK REPS HAD BEEN DISCUSSING  
THAT PROBLEM WITH VIEW TO EXPANDING OUR COLLABORATION.  
BRUTTO RECALLED PREVIOUS CONVERSATIONS WITH CHARGE  
THIS SUBJECT AND REAFFIRMED HIS DESIRE FOR FULL COOPERATION  
WITH US IN NARCOTICS CONTROL. THERE WAS ONLY ONE  
CONDITION HE HAD LAID DOWN. THERE HAD TO BE SOME  
ACCEPTABLE SUBSTITUTE CROP/INCOME FOR FARMERS IN THE VERY  
POOR AREAS WHERE POPPIES ARE NOW BEING GROWN. THIS PRO-  
BLEM WAS BEING LOOKED INTO.

*Assess  
Seyf*

8. THIS MESSAGE HAS NOT BEEN SEEN BY SEN PERCY, WHO NOW TRAVELING  
UP-COUNTRY AND UNAVAILABLE.

SOEER

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